

13/11/13
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Government of Odisha
Panchayati Raj Department

No. 13972 /PR., Bhubaneswar, dated. 17/5/13
17-BRGF(GGY)-16-1101(Pt.)

RESOLUTION

Sub: **Comprehensive Guidelines for Gopabandhu Gramin Yojana.**

A new initiative called "Gopabandhu Gramin Yojana (GGY)", was launched by the Government of Odisha during 2006-07 with a view to provide additional developmental assistance to the targeted 11 (Eleven) districts of the State not covered under the Backward Regions Grant Fund (BRGF). Due to inclusion of Bargarh district under BRGF Scheme during 2012-13, the no. of districts have been reduced to 10nos. With this scheme, Rural Connectivity and quality of rural life has undergone tremendous change. Most of rural roads in the targeted districts have been covered. In order to further strengthen rural connectivity, both **inter village** and **intra village**, in the targeted districts during the 12th Plan Period with due importance to electrification and water supply, these revised comprehensive guideline & are hereby issued.

2. Coverage of Districts

2.1 The GGY Scheme will be implemented in the following 10 no. of districts from FY 2012-13. They are (i)Anugul, (ii)Balasore, (iii)Bhadrak, (iv)Cuttack, (v)Jajapur, (vi)Jagatsinghpur, (vii)Kendrapara, (viii)Khurda, (ix) Nayagarh, and (x) Puri.

3. Objective of the GGY Scheme

3.1 The principal objective of the scheme is to provide additional development funds to the targeted districts to provide infrastructure consisting of Bijili, Sadak and Pani (i.e., electrification, roads and water supply) to every revenue village in the identified districts on **need based manner**.

3.2 Under roads sector: Construction of Cement Concrete Roads inside villages with drainage facility shall be given maximum emphasis. In case there is no need of C. C. Road inside the selected villages, the approach / link road from the main road to the village can also be developed. However, at least 60% of funds out of total allocation should be spent on 'Road' sector for cement concrete or Black-topped roads.

3.3 Under electrification sector, electrification of unelectrified villages / hamlets shall not be taken up under the scheme as the same will be covered under the Rajiv Gandhi Gramin Vidyutikaran Yojana. Hence under GGY, items such as street lighting, lighting at places of mass congregation, electrification of Government residential / non-residential schools etc. should be taken up. However, before taking up such work, the concerned Grama Panchayat or the Government Institution (in case of schools etc.) must give written undertaking that the recurring expenses such as energy charges, repair and maintenance etc. shall be borne by them. Without such undertaking, no electrification work shall be taken up. This fund can also be used for replacement of burnt transformers and supply of additional high power capacity distribution transformers as well as power transformers, and reconducting of 33KV, 11KV lines. But, priority should be given for replacement of **burnt transformers** under the scheme.

3.4 Under water supply sector: Maximum emphasis shall be laid on works such as renovation / excavation of village tanks, strengthening of embankments with turffing / stone pitching, construction of water harvesting structures, field channels and such similar projects helping directly or indirectly in enhancing irrigation facility and quality of rural life. Sinking of tube-wells and installation of pipe water supply projects should generally be discouraged as funds under other schemes are available.

3.5 The additional development funds provided in this Yojana would be of un-tied nature and supplement the programmes which are already available in the aforesaid sectors and provide synergy and convergence to the different development programmes.



4. Fund Allocation & Flow of Funds

4.1 Each targeted district will be provided with funds of ₹.15.00 crores per annum which can be changed from time to time on need basis.

4.2 Additional allocation of funds may be made as would be decided by the Government from time to time taking Grama Panchayat (GP) as unit. During 2013-14 additional funds amounting to ₹75.00 Crore will be distributed basing on no. of Gram Panchayats in each district..

4.3 All funds will be placed with the Collector who will be distributing the same among blocks on need based manner. The PD, DRDA will be the D.D.O. for the purpose and release funds as per requirement of a particular Block on approval of projects by the District Level Committee (DLC) on GGY.

5. Planning Mechanisms for implementation of the GGY

5.1 Panchayati Raj Department shall be the Nodal Department for the purpose of administration of the GGY and take appropriate budget provision for this purpose under separate Head of Account each year.

5.2 The GGY aims at providing infrastructure consisting of Bijli, Sadak and Pani to every revenue village in the identified ten districts on need based manner.

5.3 The list of projects for the next financial year should be routed through Palli Sabha and Grama Sabha. The Palli Sabha / Grama Sabha should list out the projects by end of **October** each year and submit it to the Panchayat Samiti for prioritization. The Panchayat Samiti should finalize the prioritized list by the end of **November** and send the same to the Collector by end of **December** each year. The Collector shall get it approved by end of **January** in the District Level Committee on GGY. The approved list should be communicated to the Block Office by end of **February**.

5.4 There will be a District Level Committee (DLC) on GGY headed by the Collector and consisting of all MPs, MLAs, Chairpersons of all Panchayat Samitis and President Zilla Parishad of the District. The Project Director, DRDA shall act as Member Secretary of the DLC. The finalization of list of Projects to be taken up under GGY vests with the District Level Committee. If, DLC does not agree with any project to be taken up, the



DLC may select other projects out of the list of projects finalised in the Grama Sabha with reason.

5.5 The list of Projects received from **Grama Sabha Shasaktikaran Karjyakrama (GSSK-2012)** shall be used for FY 2013-14 on wards without deviation.

6. Implementing Agency & Implementation Mechanism

6.1 The Block is the Implementing Agency. However, the Collector may decide any other Line Department as Executing Agency. But, it should be approved in the DLC.

6.2 After receipt of approved list from DLC, preparation of estimate, administrative approval and technical sanction as per the delegation of powers made under Odisha Panchayat Samiti Accounting Procedure (Amendment) Rules, 2010 and timely issuance of Work Order is the responsibility of the concerned BDO.

6.3 All works except electrification should be executed through the Village Level leader (VLL). In case VLL could not be selected due to some reason, the concerned BDO is authorized to execute the project departmentally.

6.4 Since, electrification work is a very specialized in nature, it should not be executed through the VLL route. Rather, registered electrical contractors empanelled by the Executive Engineers of Power Distribution Companies should be engaged by the BDOs for this purpose. The estimate of such work must be approved by the competent authority of the concerned Distribution Company, who will also take over the new installation after execution for further operation, repair and maintenance.

6.5 Replacement of burnt transformers and supplementing transformers of higher capacity should be executed through Power Distribution Companies or by the DRDA by calling open tender. But, a Committee consisting of BDO as Chairman, Local Tahasildar and Asst. Engineer of Distribution Company, shall supervise and monitor the quality aspect.

7. Quality Control, Inspection and Supervision Mechanism
Road Sector

7.1 The District Administration shall be ensuring construction of good quality of roads. The Assistant Engineer of the Block shall check 100% of all Cement Concrete and Black-topped Road followed by 10% by Addl. PD (Tech.), 50% by BDO, 10% by



PD, DRDA and 1% by Collector and District Magistrate. The model estimates, design along with technical specifications are attached at **Annexure 'A' & 'B'**.

7.2 Non-negotiable items

- a) The width of the road shall be 3-3.5 meters with expansion joint on each 5 meters interval.
- b) During casting of concrete like C.C. (1:3:6) (metal concrete) & C.C. (1:2:4) (chips concrete), plate vibrator shall be used. Without plate vibrator, no casting of concrete will be made.
- c) If the length of the road is more than 100 meter, then 8 - 10 tons' roller shall be used for compacting the sub-base.
- d) Efforts should be made for 3% cambering of the road.
- e) Minimum seven days curing for the concrete road shall be made and the concerned JE / GPTA has to ensure it.
- f) The concerned JE / GPTA shall verify the site personally and accordingly prepare the drawing of the concrete road as per the approved plan.
- g) During casting of concrete, the concerned JE / GPTA shall be personally present on the work site and as per his / her direction mixture of concrete will be prepared.
- h) The Assistant Engineer of Block shall visit at least once every concrete road during casting of C.C. (1:3:6) & C.C. (1:2:4).

Electrification Sector

7.3 Out of list of Projects received from Palli Sabha / Grama Sabha, the details of required electrical infrastructure i.e. replacement of burnt transformers and supplementing transformers of higher capacity should be prepared by the respective Power Distribution Companies by conducting field survey.

7.4 The proposal is to be prepared Block-wise and the draft proposal alongwith the project estimate shall be submitted by the concerned Company to the BDO of the concerned Block for obtaining approval of Block Committee.

7.5 A Committee will be constituted at the Block Level by the Collector taking BDO, Tahasildar & the EE/AE of the Distribution Company to examine all the proposals received from Distribution Company. If the proposal is found suitable and after ensuring that such work(s) cannot be taken up from existing programmes of the



Distribution Company or Government of Odisha or Government of India, the Committee may recommend to the Panchayat Samiti for their consideration.

7.6 The Panchayat Samiti shall examine the proposal and forward the same to the Collector of the District with their views / recommendations.

7.7 The Collector shall place all such proposals received from Blocks before the District GGY Committee for their consideration and approval.

Water Supply Sector

7.8 All works shall be executed by VLL. In case VLL could not be selected due to some reason, it can be executed departmentally.

7.9 The works which is clearly measureable and verifiable should be taken up under this sector.

7.10 Pre-Measurement should be taken up before the work.

7.11 The photograph of pre-measurement and before work, during the work and after the work should find place in the Case Record.

7.12 The AE should verify 100% followed by 50% by Addl. PD (Tech.), 25% by the BDO and 10% by PD, DRDA.

8. Monitoring

8.1 The District Collector and the Project Director, DRDA shall be responsible for effective and timely implementation of the scheme. The Project Director, DRDA shall furnish monthly progress report (MPR) on financial and physical achievements of this scheme to the Panchayati Raj Department.

9. Social Audit

9.1 Social Audit and vigilance shall be encouraged at grass roots level. The District Collector shall also prepare schedules of inspection, which prescribe the minimum number of field visits for each supervisory level functionary and shall ensure that the inspection schedules are scrupulously followed by the supervisory level functionaries. The Government in Panchayat Raj Department may also prescribe additional monitoring and evaluation mechanisms, reports and returns with a view to assessing the effectiveness of the implementation of the Yojana from time to time.

10. Other Matters

10.1 Panchayati Raj Department shall be responsible for clarifying doubts, if any, and ensure that bottlenecks in the implementation of the scheme are removed as expeditiously as possible and communicated to all concerned.

10.2 The Resolution No.DPC-94/06-13597/P, dated 28.09.2006 of Planning & Coordination Department is hereby superseded. This has received the concurrence of Planning & Coordination Department.

ORDER

It is ordered that this Resolution be published in the Extra Ordinary Gazette of the Government of Odisha for the general information and copy be communicated to all the Departments of Government / Heads of Departments and other concerned.

By order of the Governor

Deo
16/5/2013

(Deoranjana Kumar Singh)
Commissioner-cum-Secretary to Govt.

Memo No. 13973 /PR dated 17/5/13

Copy forwarded to the Director, Printing, Stationary and Publications, Odisha, Cuttack with a request to publish the resolution in the next Extra Ordinary issue of Odisha Gazette and to supply 500 copies to the Department.



Additional Secretary

Memo No. 13974 /PR dated 17/5/13

Copy forwarded to the Commissioner-cum-Secretary to His Excellency, the Governor of Odisha / Private Secretary to Hon'ble Chief Minister, Odisha for kind information of His Excellency, the Governor of Odisha / Hon'ble Chief Minister, Odisha.



Additional Secretary

Memo No. 13975 /PR dated 17/5/13

Copy forwarded to Private Secretary to Hon'ble Minister, Planning & Co-ordination / Private Secretary to Minister, Panchayati Raj / Private Secretary to all other Hon'ble Ministers / Private Secretary to Chief Secretary, Odisha / Development Commissioner-cum-ACS / Agriculture Production Commissioner-cum-ACS / Principal Secretary, Finance Department / Commissioner-cum-Secretary, Panchayati Raj Department / Special Secretary (Plan), Special Secretary (Co-ordination), P & C Department for kind information of Hon'ble Minister, Planning & Co-ordination / Minister, Panchayati Raj / all other Ministers / Chief Secretary / Development Commissioner-cum-ACS / Agriculture Production Commissioner-cum-ACS / Principal Secretary, Finance Department / Principal Secretary, Panchayati Raj Department / Special Secretary (Plan), Special Secretary (Co-ordination), P & C Department.



Additional Secretary

Memo No. 13976 /PR dated 17/5/13

Copy forwarded to the Accountant General (A & E), Odisha, Bhubaneswar / All Departments of Government / All Heads of the Departments / All Members of State Level Vigilance and Monitoring Committee for information and necessary action.



Additional Secretary

Memo No. 13977 /PR dated 17/5/13

Copy forwarded to RDC (CD), Cuttack / RDC (ND), Sambalpur / RDC (SD), Berhampur / All Collectors / All PD, DRDAs for information and necessary action.



Additional Secretary

Memo No. 13978 /PR dated 17/5/13

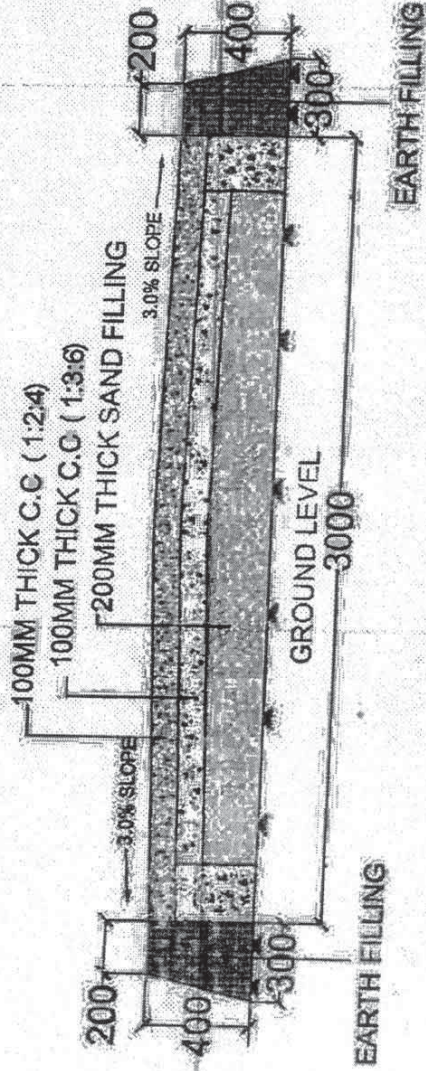
Copy forwarded to All Officers of Panchayati Raj Department / Director, SIRD, Bhubaneswar / All Sections of Panchayati Raj Department / Guard file (10 spare copies) for information.



Additional Secretary

ANNEXURE-A

TYPICAL CROSS SECTION OF CEMENT CONCRETE ROAD
(3.0M WIDE IN BLACK COTTON SOIL AREA)



ALL DIMENSIONS ARE IN MM

ESTIMATED COST :-RS 33.20 LAKHS/KM

Dr. J. S. Rao
Dr. J. S. Rao
Dr. J. S. Rao

A

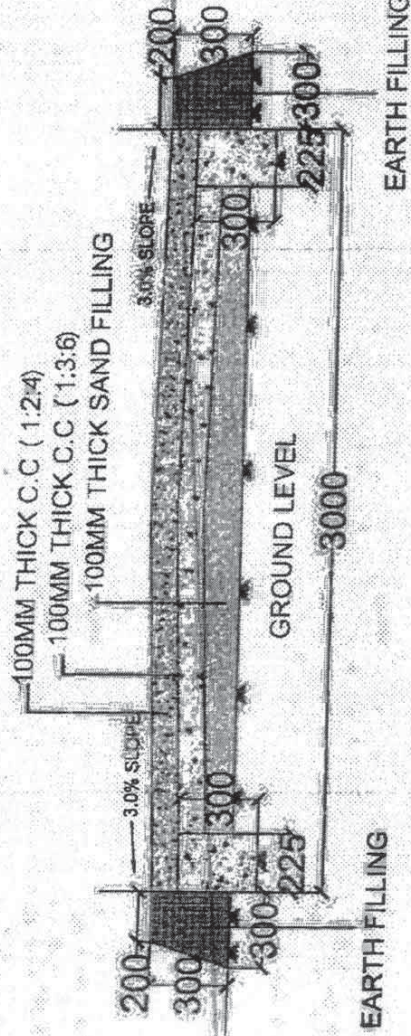
Estimate for the Work, " Construction of CC road without Cut off wall (3.0 M wide in Black cotton soil area).

Est.Cost -Rs 3320000.00

Sl. No	Item of Work	No	Length in mtr	Breadth in mtr	Height in mtr	Quantity	Amount
1	Fine dressing of earth work in ordinary or hard soil in road formaton according to the direction of the department including cutting or filling earth upto 0.15m depth of surface.	1 x	1000.00	X	3.000	X	= 3000.00 Sqm Rs 4590.00
2	Filling foundation and plinth with sand well watered and rammed etc. complete. C.C.Road Base :-	2 x	1000.00	X	1.275	X	0.22 = 561.00 Cum Rs 132963.00
3	Cement concrete of prop.(1:3:6) using 4cm. Size H.G.(C.B.) metal in foundation etc. complete. C.C.Road Cut off wall	1 x 2 x	1000.00 1000.00	X X	3.00 0.225	X X	0.10 = 300.00 Cum 0.20 = 90.00 Cum Rs 1394622.00
4	Cement Concrete of prop. (1:2:4) using 12 mm size Cr.b.h.g. chips including cost of all materials & labour T&P etc. complete. C.C.Road (Wearing Coat) :-	1 x	1000.00	X	3.00	X	0.10 = 300.00 Cum Rs 1390902.00
5	Rigid and smooth centering and shuttering etc	2 x 2 x	1000.00 1000.00	X X	0.40 0.30	= =	800.00 sqm 600.00 sqm Rs 95480.00
6	Hire charges of vibrator						Total concrete = 690.00 Cum @ 2.5 Cum/hr = 276.00 Hrs Rs 29256.00
7	Providing Salitex Board to the expansion joints	200 x	3.00	x	0.10	=	60.00 Sqm Rs 35580.00
8	Earth work in ordinary soil with 5 KM mechanical carriage etc Side berm filling	2 x	1000.00	X	0.25	X	0.40 = 200.00 Cum Rs 30380.00

ANNEXURE:-B

TYPICAL CROSS SECTION OF CEMENT CONCRETE ROAD WITH CUTT OFF
(3.0M WIDE IN HARD SOIL AREA)



ALL DIMINESIONS ARE IN MM

ESTIMATED COST -RS 32.30 LAKHS/KM

*Dr. J. S. Kulkarni
10/10/2010*

Estimate for the Work," Construction of CC road with Cut off wall (3.0 M wide in Hard soil area).

Est.Cost - Rs 3230000.00

Sl. No.	Item of Work	No	Length in mtr	Breadth in mtr	Height in mtr	Quantity	Amount
1	Fine dressing of earth work in ordinary or hard soil in road formaton according to the direction of the department including cutting or filling earth upto 0.15m depth of surface.	1 x	1000.00	X	3.000	X	= 3000.00 Sqm Rs 153.00 /100 Sqm Rs 4590.00
2	Earth work in exavation in hard soil with initial lead and lift including dressing &levelling the foundation bed and depositing the exavated earth away from work site etc. complete. Cut off wall	2 x	1000.00	X	0.225	X	0.10 = 45.00 Cum 45.00 Cum Rs 78.95 /cum Rs 3553.00
3	Filling foundation and plinth with sand well watered and rammed etc. complete. C.C.Road Base ;-	2 x	1000.00	X	1.275	X	0.12 = 306.00 Cum 306.00 Cum Rs 237.01 /cum Rs 72525.00
4	Cement concrete of prop.(1:3:6) using 4cm. Size H.G.(C.B.) metal in foundation etc. complete. C.C.Road Cut off wall	1 x 2 x	1000.00 1000.00	X X	2.55 0.225	X X	0.10 0.30 = 255.00 Cum 135.00 Cum 390.00 Cum Rs 3575.95 /cum Rs 1394622.00
5	Cement Concrete of prop. (1:2:4) using 12 mm size Cr.b.h.g. chips including cost of all materials & labour T&P etc. complete. C.C.Road (Wearing Coat) :-	1 x	1000.00	X	3.00	X	0.10 = 300.00 Cum 300.00 Cum Rs 4636.34 /cum Rs 1390902.00
6	Rigid and smooth centering and shuttering etc	2 x 2 x	1000.00 1000.00	X X	0.30 0.20	= 600.00 sqm 400.00 sqm 1000.00 sqm	
7	Hire charges of vibrator	@		Rs	68.20 /Sqm		Rs 68200.00
		@		Rs	106.00 /Hr	Total concrete = 690.00 Cum @ 2.5 Cum/hr = 276.00 Hrs	Rs 29256.00

No	Item of Work	No	Length in mtr	Breadth in mtr	Height in mtr	Quantity	Amount
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8	Providing Salitex Board to the expansion joints	200 x	3.00	x	0.10 =	60.00 Sqm	
		@		Rs	593.00 /sqm		Rs 35580.00
9	Earth work in ordinary soil with 5 KM mechanical carriage etc						
	Side berm filling	2 x	1000.00	X	0.25 X 0.30 =	150.00 Cum	
		@		Rs	151.90 /cum		Rs 22785.00
10	Provision for Display Board				L.S (Subject to actual)		Rs 5000.00
11	Provision for VLL	90	Days	@	Rs 170.00 /Day		Rs 15300.00
12	Add for Cross drainage Works if required etc	5	Nos	@	Rs 22000.00 /Each		110000.00
13	Add for unforeseen item if any						LS 14000.00
14	Add Cess :-						Rs 31663.00
15	Add W.C.						Rs 31663.00

Rs 3229639.00
Rs 3230000.00

Or Say
 (Rupees Thirtytwo Lakh Thirty Thousand) only

*Shri
 Ashish
 D.D.A. Cantt.*